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December 18th, 1950

Hon. William H. Jackson Deputy Director Central Intelligence Agency Washington 25, D. C.

Dear Bill:

I send you a copy of a memorandum I sent today to Bedell. I assume that you will take it up directly with Frank, so enclose copy for him.

I understand that who heads the has already discussed the basic questions with you both. However, there is included in the memorandum the views he expressed to me.

Sin	cerely	yours,	

25 YEAR RE-REVIEW

Enclosures.

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TOP SECRET

MEMORANDUM TO LIEUT. GENERAL W. BEDELL SMITH ON Adoption of an INDUCEMENT PROGRAM to be directed to potential Russian defectors.

December 16th, 1950

By William J. Donovan

The United States must take advantage of every weakness of the Soviet Union. There is one weakness that is clearly apparent and ready for exploitation. It is this: Disaffected elements within the population of the Soviet Union (also its satellites) run great risks to escape into the American Zone. They take these risks even though they are uncertain as to their reception by Americans or that they will not be turned back by them to the Soviet authorities.

Because of its failure to foresee developments in the post-war world, the United States has largely dissipated the potential of the Soviet emigration. As a result of the exchange agreement concluded at Yalta, the great mass of Soviet PWs and forced laborers in Western Europe, numbering more than 2,000,000, were sent back to the USSR, in many cases over their violent objections. General Vlasov, who commanded the Russian Army of Liberation which fought alongside the Nazis, and his principal officers were turned over to the Soviets and sent to their deaths. Subsequently the so-called Clay-Sokolowski Agreement provided for the immediate

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